APPROVED IDP/BUDGET 2018/2019 PROCESS PLAN

Blouberg Municipality



VISION

A participatory municipality that turns prevailing challenges into opportunities for growth and development through optimal utilization of available resources

MISSION

To ensure delivery of quality services through community participation and creation of an enabling environment for economic growth and job creation

APPROVED IDP/BUDGET 2018/2019 PROCESS PLAN

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APPROVED IDP / BUDGET PROCESS PLAN FOR 2018 /2019 SECTION ONE

1.1 INTRODUCTION

Municipalities are required to develop the road map with time schedule of key deadlines in line with the Municipal Finance Management Act No 21 (1)(b) and 53(1)(b). The Municipal Mayor should then table the process in the council meeting for approval. The plan shall serve as the activity plan for the development and implementation of the municipal programs. In order to ensure certain minimum quality standards of the Integrated Development Plan (IDP), and a proper coordination between and within spheres of government, the preparation of the process plan has been regulated in the Municipal Systems Act, Chapter 5 Section 28(1), 2000. The preparation of a process plan, which is in essence the IDP Process set out in writing, requires the adoption by Council.

The plan has to include the following:

- A program me specifying the time frames for the different planning steps;
- Appropriate mechanisms, processes and procedures for consultation and participation of local communities, organs of state, traditional authorities, and other role players in the IDP drafting process;
- An indication of the organizational arrangements for the IDP process:
- Binding plans and planning requirements, i.e. policy and legislation; and
- Mechanisms and procedures for vertical and horizontal alignment.

SECTION TWO: ORGANISATIONAL ARRANGEMENTS

2.1 IDP/BUDGET REVIEW STEERING COMMITTEE

1. The IDP/Budget Steering Committee acts as a support to the IDP Representative Forum, making technical decisions and inputs, to the Municipal Manager and the IDP Manager. This committee will be reconstituted for the IDP preparation process.

Institutional Arrangements:

- The IDP/Budget Steering Committee meeting shall be chaired by the Municipal Manager and in his /her absence by the IDP Manager or one of the Senior managers appointed.
- Members of the IDP/Budget Steering Committee will comprise the Senior Management of the Municipality, the staff responsible for the preparation of the IDP, PMS, Research personnel and Budget, all unit managers and any other member as the Municipal Manager/ IDP Manager may deem fit.

2.1.1 TERMS OF REFERENCE FOR THE IDP/BUDGET STEERING COMMITTEE

The terms of reference for the IDP Steering Committee are as follows:

- Provide terms of reference for the various planning activities associated with the IDP:
- Commission research studies as may be required;
- Considers and comments on:
 - Inputs from various units and research institutions.
 - Inputs from provincial sector departments and CBO and NGOs
 - o IDP RF members.
- Processes, summarize and document outputs:
- Makes content and technical recommendations.

2.1.2 THE IDP MANAGER AND RESPONSIBILITIES

Amongst others, the following responsibilities have been allocated to the IDP Manager for the IDP Process:

- To ensure that the Process Plan is finalized and adopted by Council;
- To adjust the IDP Process Plan according to the proposals of the Executive Committee.
- To identify additional role-players to sit on the IDP Representative Forum;
- To ensure the continuous participation of role players;
- To monitor the participation of role players;
- To ensure appropriate procedures are followed;
- To ensure documentation is prepared properly;
- To carry out the day-to-day management of the IDP process;
- To respond to comments and questions
- To co-ordinate the inclusion of Sector Plans into the IDP documentation:

- To co-ordinate the inclusion of the Performance Management System (PMS) into the IDP:
- To submit the reviewed IDP to the relevant authorities.

The IDP/Budget Representative Forum is a forum that represents all stakeholders and is as inclusive as possible. The meeting of the forum is held prior to the adoption of the IDP in which the Mayor presents possible intervention to issues raised during consultation period.

2.3.1 COMPOSITION OF THE IDP REPRESENTATIVES FORUM

The membership of the Forum shall be constituted as follows:

- Members of the Executive Committee
- Head of departments/Senior Officials of Sector Departments
- Officials who serve on the IDP/Budget Steering Committee
- Traditional Leaders
- Representative of municipal wide organised groups
- Advocates for unorganised groups
- Community Representatives (NGOs/CBOs and Youth Organisations)
- Businesses and Academic Institutions.
- Farmers Unions
- Mining Houses

2.3.2 TERMS OF REFERENCE FOR THE IDP REPRESENTATIVE FORUM

- Represent the interest of their constituents through the IDP process
- Form a structural link between the municipality and the public by informing interest groups, communities and organisations on relevant planning activities and their outcomes
- Provide an organisational mechanism for discussion, negotiation and decision making between the stakeholders
- Analyse and integrate issues, determine priorities, strategies, projects and programmes and identify budget requirements
- Discuss and comment on the draft IDP/Budget
- Monitor performance of the planning and implementation process.

Code of Conduct for IDP Representative Forum Members

- Represent the interest of the constituencies
- Attend all meeting as scheduled (frequency and attendance)
- Members understanding their roles and responsibilities in respect of their constituencies.
- Feed back to constituencies

SECTION THREE: ROLES AND RESPONSIBILITIES

3.1 ROLE PLAYERS

The Municipality confirms the identification of the following role players as their stakeholders in the IDP/Budget Review Process:

Internal Role-players

- Council
- Executive Committee
- Municipal Manager
- Senior Management
- IDP Manager;
- Budget Manager
- IDP/ Budget Steering Committee
- Municipal officials

External Role-players

- Government Sector Departments;
- Planning professionals/facilitators (Consultants); and
- Civil Society/Representative Forum e.g. NGOs, CBOs, Traditional Leaders, Businesses, Academic Institutions and Special Focus Grouping
- Mining Houses
- Traditional Leaders
- Farmers Unions

3.2. ROLES AND RESPONSIBILITIES

The main roles and responsibilities allocated to each of the internal and external role players relating specifically to the IDP Review Process are set out in the table below.

3.2.1 INTERNAL ROLES AND RESPONSIBILITIES

STRUCTURES	ROLES AND RESPONSIBILITIES
Council	 Make final decisions. Consider and adopt process plan. Consider, adopt and approve the IDP/Budget before the start of the financial year. Council to approve unforeseen and unavoidable expenses.
Executive Committee	 Implement the decisions of the council Coordinates the portfolio committee meetings Heads/ Chairs the portfolio committee meetings Make executive decisions on particular matters as delegated by council
Mayor	 Manage the drafting of the IDP review. Assign responsibilities in this regard to the Municipal Manager. Submit the Municipal Process Plan to the Council for adoption; Submit the draft reviewed IDP to the Council for adoption and approval; The responsibility for managing the draft of the IDP is assigned to the office of the Municipal Manager;
Municipal Manager	 Municipal Manager has the following responsibilities, that are assigned to the IDP Manager Preparation of the Process Plan; Day to day management and coordination of the IDP process in terms of the time, resources and people, and ensuring: The involvement of all relevant role-players, especially officials' management officials; to ensure that; The timeframes are being adhered to; That the planning process is horizontally and vertically aligned and complies with national and provincial requirements; Those conditions for participation are provided and those outcomes are documented.
IDP Manager	 Day to day management of the process. Co-ordination and facilitation of IDP Review Process.
IDP Steering Committee	 Assist and support the Municipal Manager/ IDP Manager Information 'GAP' identification Oversee the alignment of the planning process internally with those of the local municipality areas.

Municipal Officials	 Provide technical/sector expertise Prepare selected Sector Plans
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3.2.2 EXTERNAL ROLES AND RESPONSIBILITIES

ROLE PLAYER	ROLES AND RESPONSIBILITIES
Sector Department Officials	 Provide sector information Alignment of budgets with the IDP Provide sector budget Provide professional and technical support
Planning Professionals/Service Providers	 Methodological guidance and training Facilitation of planning workshops Drafting sector plans Assist with Performance Management System Documentation of IDP
IDP Representative Forum	Representing interest and contributing knowledge and ideas

SECTION: 04

4.1 FUNCTIONS AND CONTEXT OF PUBLIC PARTICIPATION

Chapter 4 of the Municipal Systems Act, 2000 section 17(2) stipulates that a municipality must establish appropriate mechanisms, processes and procedures to enable the local community to participate in the affairs of the municipality. Four major functions can be aligned with the public participation process namely:

- Needs identification;
- Identification of appropriateness of proposed solutions;
- Community ownership and buy-in; and
- Empowerment.

4.1.1 MECHANISMS FOR PARTICIPATION

The following mechanisms for participation will be utilized:

Media

Newspaper and newsletter will be used to inform the community of the progress of the IDP. **Radio Slots**

The community radio station will be utilized to make public announcements where necessary.

The Municipal Website

The Municipal website will also be utilized to communicate and inform the community. Copies of the IDP and Budget will be placed on the website for people and service providers to download

4.1.2. PROCEDURES FOR PARTICIPATION

The following procedures for participation will be utilized:

IDP Representative Forum (IDP Representatives Forum meetings)

This forum represents all stakeholders and is inclusive as possible. Efforts will be made to bring additional organizations into the IDP RF and ensure their continued participation throughout the process.

Public Consultation Meetings

The municipality will be hosting public consultation with all stakeholders to publicize the Draft IDP and Budget. The venues for these meetings will be publicized through the media and posters.

Ward Based Planning

Ward-based planning is a form of participatory planning which has been designed to promote community action and link to the IDP. The process enables the various wards to have their own plans that would be incorporated within the IDP

SECTION FIVE: BINDING PLANS AND LEGISLATIONS

5.1 BINDING PLANS AND LEGISLATIONS

National legislation can be distinguished between those that deal specifically with municipalities. The Municipal Structures and Systems Acts are specific to municipalities. The Municipal Systems Act has specific chapters dedicated to IDPs and is the driving piece of legislation for the development of IDPs.

National legislations contain various kinds of requirements for municipalities to undertake planning. Sector requirements vary in nature in the following way:

- Legal requirements for the formulation of sector plans (e.g. Water Services Development Plan).
- A requirement that planning be undertaken as a component of, or part of, the IDP (like a housing chapter plan).
- Links between the IDP and budget process as outlined in the Municipal Finance Management Act.
- Legal compliance requirement (such as principles required in the Development Facilitation Act-DFA and the National Environmental Management Act-NEMA).

LIST OF NATIONAL AND PROVINCIAL BINDING LEGISLATIONS

Category of Requirements	Sector Requirement	National Department	Legislation/Policy
Legal requirements for a	Water Services	Department of Water and	Water Services Act(NO 108 of
local plan	Development Plan	Environmental Affairs	1997)
	Integrated Transport Plan	Department of Transport	National Transport Bill
	Waste Management Plan	Department of Water and Environmental Affairs	White Paper on Waste Management
	Spatial planning requirements	Department of Rural Development and Land Reform	Spatial Planning and Land Use Management Act(No16 of 2013)
Requirement for sector planning to be incorporated	Housing strategy	Department of Human Settlements	Housing Act (Chapter 4, Section 9)
into IDP	Local Economic Development Strategy	Department of Cooperative Governance and Traditional Affairs	Municipal Systems Act(No 32 of 2000)
	Integrated Infrastructure Planning	Department of Cooperative Governance and Traditional Affairs	Municipal Finance Management Act (No 56 of 2003)
	Spatial Development Framework	Department of Rural Development and Land Reform, and Department of Cooperative Governance and Traditional Affairs	Municipal Systems Act and Spatial Planning and Land Use Management Act (No 16 of 20123)
	Integrated Energy Plan	Department of Energy	White Paper on Energy Policy, December 1998
	SPLUMA	Department of Rural Development and Land Reform, and Department of Cooperative Governance and Traditional Affairs	Municipal Systems Act and Spatial Planning and Land Use Management Act
Requirement that IDP complies with	National Environmental Management Act (NEMA) Principles	Department of Water and Environmental Affairs	National Environment Management Act (107 of 1998)
	Environmental Implementation Plans	Department of Water and Environmental Affairs	National Environment Management Act (No 107 0f 1998)
	Development Facilitation Act (DFA) Principles	Department of Rural Development and Land Reform	Development Facilitation Act
	Environmental Implementation Plans (EIPs)	Department of Water and Environmental Affairs	National Environment Management Act (107 of 1998)

[E	Environmental	Department of Water and	National Environment Management
	Management Plans	Environmental Affairs	Act (107 of 1998)
	(EMPs)		, ,

LIST OF RELEVANT POLICIES AND PROGRAMMES

POLICY/PROGRAMMES	RESPONSIBLE DEPARTMENT	SUBJECT MATTER
Reconstruction & Development Program me (RDP)	Office of the Presidency	Development planning and service delivery Local Economic Development.
Growth, Employment & Redistribution Strategy (GEAR)	Office of the Presidency	A (macro-economic) strategy for rebuilding and restructuring the economy. Contents include fiscal policy; monetary and exchange rate policy; trade, industrial and small enterprise policies; social and sectoral policies; public investment and asset restructuring; employment, wages and training; and policy coordination.
Integrated Sustainable Rural Development Strategy (ISRDS)	Office of the Presidency	The ISRDS is designed to realize a vision that will attain socially cohesive rural communities with viable institutions, sustainable economies and universal access to social amenities, able to attract and retain a skilled and knowledgeable people, who are equipped to contribute to growth and development.
Urban Development Framework	Department of Human Settlements	Seeks to accommodate the growth and job creation orientation of GEAR with the more re-distributive and >people development= association of the RDP. It does so through the accommodation of the need to stimulate local economic development and enhanced global competitiveness of South African cities.

POLICY/PROGRAMMES	RESPONSIBLE DEPARTMENT	SUBJECT MATTER
Rural Development Framework (RDF)	Department of Rural Development and Land Reform	The RDF asserts a powerful poverty focus. It describes how government working with rural people aims to achieve a rapid and sustained reduction in rural poverty.
The New Growth Path Framework		There is growing consensus that creating decent work, reducing inequality and defeating poverty can only happen through a new growth path founded on a restructuring of the South African economy to improve its performance in terms of lab our absorption as well as the composition and rate of growth. To achieve that step change in growth and transformation of economic conditions requires hard choices and a shared Determination as South Africans to see it through.
Local Agenda (LA 21)	Department of Agriculture, Forestry and Fisheries & Department of Water and Environmental Affairs	Blueprint for Sustainable Development. Delivering basic environmental, social and economic services. Local level planning. Sustainable development of local urban settlements and communities.
Limpopo Employment, Growth and Development Plan (LEGDP)	Office of the Premier	Placing the economy on a new growth path capable of delivering decent work and sustainable livelihoods on a scale that will enable us to achieve the target of halving unemployment by 2014.
Blouberg Growth and Development Strategy(Vision 2040)	Office of the Mayor	Growing the economy of the Blouberg municipality and reducing poverty to seven percent by 2040. Creating employment-taking advantage of the competitive edges in the municipality.
Limpopo Development Plan	Office of the Premier	Placing the economy on a new growth path capable of Delivering decent jobs and sustainable livelihood.
National Development Plan	Office of the Presidency	The thrust of the National Development Plan is to Eliminate poverty and reduce inequality by 2030.

SECTION SIX: MECHANISM AND PROCEDURE FOR ALIGNMENT

6.1 ALIGNMENT OF THE IDP, BUDGET AND PERFORMANCE MANAGEMENT PROCESSES

Every attempt has been made in this Process Plan to align the IDP and Budget preparation process, and the Performance Management System (PMS) review.

6.1.1 HORIZONTAL AND VERTICAL ALIGNMENT

Alignment is at two levels, i.e. horizontal and vertical. Largely the two levels influence each other. Though one can be done independent from each other, if the with national and provincial policies and strategies so that it is considered for the allocation of departmental budgets and conditional grants. The District IDP should reflect the integrated planning in its IDP in which both locals and sector departments' plans find and aligned expression in the document.

6.1.2. MANAGEMENT OF ALIGNMENT

For both alignment types, horizontal and vertical, the main responsibility lies with the District Municipality. The role of the Municipal Manager/IDP Manager is of utmost importance. IDP unit and external facilitators could be used to support the alignment process. However, the provincial department of local government and office of the Premier play an important role as co-coordinator to ensure alignment above District level and between districts, sector departments and parastatals within the Province.

6.1.3. MONITORING

The District Mayor's IGR Forum will monitor and ensure the implementation of the District IDP Framework and each Council will monitor and ensure the implementation of local process plans. The Department of Cooperative; and Office of the Premier will ensure support on the co-ordination and alignment of provincial and national departments and role players.

SECTION SEVEN: 2018/2019 IDP/BUDGET REVIEW ACTION PROGRAMME 7.1. IDP/BUDGET REVIEW PROCESS PLAN 2018/2019

KEY PROGRAMMES	ACTIVITY	RESPONSIBLE	TIMELINES
		COMMITTEE/PERSON	
PROCESS PLAN	SUBMISSION OF DRAFT	MAYOR	31 JULY 2018
	PROCESS PLAN TO		
	COUNCIL FOR APPROVAL		
IDP/BUDGET STRATEGIC	MAPPING OUT THE	MUNICIPAL	16-17 AUGUST 2018
PLAN	OPERATIONAL STRATEGY	MANAGER	
ANNUAL FINANCIAL	SUBMISSION OF ANNUAL	CHIEF FINANCE	31 AUGUST 2018
STATEMENTS	FINANCIAL STATEMENTS TO	OFFICER	
	AG AND TREASURY		
ANNUAL PERFORMANCE	TABLING OF ANNUAL	MAYOR	31 AUGUST 2018
REPORT	PERFORMANCE REPORT TO		
	COUNCIL		
ANNUAL PERFORMANCE	SUBMISSION OF ANNUAL	MUNICIPAL	14 SEPTEMBER 2018
REPORT	PERFORMANCE REPORT TO	MANAGER	
	AG AND CoGHSTA		
IDP REPRESENTATIVES	FIRST IDP/BUDGET	IDP MANAGER	04 OCTOBER 2018
FORUM	REPRESENTATIVES FORUM		
	MEETING		
TRADITIONAL LEADERS	MEETING WITH	IDP MANAGER	10 OCTOBER 2018
	TRADITIONAL LEADERS		
IDP/BUDGET STEERING	FIRST QUARTER STEERING	IDP MANAGER	16 OCTOBER 2018
COMMITTEE MEETING	COMMITTEE MEETING		
INSTITUTIONAL	FIRST QUARTER IDP	MUNICIPAL	25-26 OCTOBER 2018
PERFORMANCE REVIEW	PERFORMANCE REVIEW	MANAGER	
SESSIONS	SESSION		
	SECOND QUARTER IDP	IDP MANAGER	15 JANUARY 2019
	STEERING COMMITTEE		
	MEETING		
	SECOND QUARTER IDP	MUNICIPAL	25-26 JANUARY 2019
	PERFORMANCE REVIEW	MANAGER	
	SESSION		
	THIRD QUARTER IDP	IDP MANAGER	16 APRIL 2019
	STEERING COMMITTEE		
	MEETING		
	THIRD QUARTER IDP	MUNICIPAL	25-26 APRIL 2019
	PERFORMANCE REVIEW	MANAGER	
	SESSION		
	FOURTH QUARTER IDP	IDP MANAGER	17 JULY 2019
	STEERING COMMITTEE		
	MEETING		

	FOURTH QUARTER IDP PERFORMANCE REVIEW SESSION	MUNICIPAL MANAGER	25-26 JULY 2019
ANNUAL REPORT	TABLING OF DRAFT ANNUAL REPORT TO COUNCIL 2017/2018	MAYOR	31 JANUARY 2019
SECTION 72 REPORT	TABLING OF THE SECTION 72 REPORT TO COUNCIL	MAYOR	31 JANUARY 2019
ADJUSTMENT BUDGET	TABLING OF THE ADJUSTMENT BUDGET 2018/2019	MAYOR	31 JANUARY 2019
IDP/BUDGET PUBLIC CONSULTATION	MEETING WITH TRADITIONAL AUTHORITIES	MAYOR	09 APRIL 2019
	MEETING WITH ALLDAYS RATE PAYERS ASSOCIATION	MAYOR/EXCO	15 APRIL 2019
	MEETING WITH FARMERS UNIONS	MAYOR/EXCO	24 APRIL 2019
	CLUSTER A CONSULTATIVE MEETING	MAYOR/EXCO	02 MAY 2019
	CLUSTER B CONSULTATIVE MEETING	MAYOR/EXCO	07 MAY 2019
	CLUSTER C CONSULTATIVE MEETING	MAYOR/EXCO	09 MAY 2019
	CLUSTER D CONSULTATIVE MEETING	MAYOR/EXCO	13 MAY 2019
	CLUSTER E CONSULTATIVE MEETING	MAYOR/EXCO	15 MAY 2019
IDP REPRESENTATIVES FORUM	IDP/BUDGET 2019/2020 REPRESENTATIVES FORUM MEETING	IDP MANAGER	16 MAY 2019
ANNUAL REPORT PUBLIC CONSULTATIONS	CLUSTER A CONSULTATIVE MEETING	MPAC	13 FEBRUARY 2019
	CLUSTER B CONSULTATIVE MEETING	MPAC	19 FEBRUARY 2019
	CLUSTER C CONSULTATIVE MEETING	MPAC	21 MARCH 2019

APPROVAL OF ANNUAL	TABLING OF ANNUAL	MPAC	29 MARCH 2019
REPORT2017/2018	REPORT TO COUNCIL		
APPROVAL OF DRAFT	TABLING OF THE DRAFT	MAYOR	29 MARCH 2019
IDP/BUDGET 2019/2020	IDP/BUDGET 2019/2020		
	COUNCIL		
APPROVAL OF FINAL	TABLING OF THE FINAL	MAYOR	30 MAY 2019
DRAFT IDP/BUDGET	DRAFT IDP/BUDGET		
2019/2020	2019/2020 TO COUNCIL		
SUBMISSION OF	SUBMISSION OF	MUNICIPAL	12 APRIL 2019
OVERSIGHT REPORT TO	OVERSIGHT REPORT TO	MANAGER	
MEC COGHSTA	MEC (COGHSTA)		
SUBMISSION OF DRAFT	SUBMISSION OF DRAFT	MUNICIPAL	12 APRIL 2019
IDP/BUDGET 2019/2020 TO	IDP/BUDGET TO MEC AND	MANAGER	
MEC AND TREASURY	TREASURY		
APPROVAL OF THE SDBIP	SDBIP IS SUBMITTED TO	MUNICIPAL	27 JUNE 2019
	THE MAYOR FOR	MANAGER	
	APPROVAL		
SUBMISSION OF SDBIP	SDBIP IS SUBMITTED TO	MUNICIPAL	28 JUNE 2019
2019/2020	MEC (COGHSTA)	MANAGER	
PERFORMANCE	MUNICIPAL MANAGER	MAYOR	14 JUNE 2019
AGREEMENTS AND PLANS	SIGNS WITH MAYOR,		
	SECTION 57 MANAGERS	MUNICIPAL	18 JUNE 2019
	SIGN WITH MUNICIPAL	MANAGER	
	MANAGER		
	UNIT MANAGERS SIGN WITH		28 JUNE 2019
	DEPARTMENTAL HEADS	SECTION 57	
	AND	MANAGERS	
,	OFFICERS SIGN WITH UNIT		28 JUNE 2019
	MANAGERS		
		UNIT MANAGERS	
SUBMISSION OF	PERFORMANCE	MUNICIPAL	12 JULY 2019
PERFORMANCE	AGREEEMENTS OF THE	MANAGER	
AGREEMENTS	MUNICIPAL MANAGER AND		
	SECTION 56 MANAGERS		
	ARE SUBMITTED TO MEC		
	(COGHSTA)		