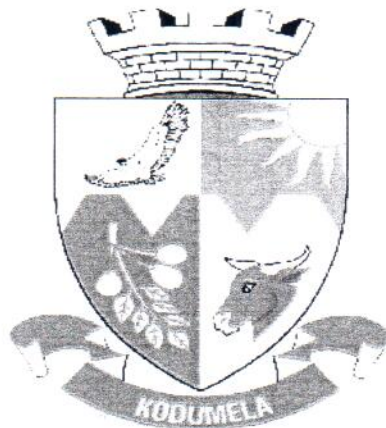


**BLOUBERG MUNICIPALITY**



**OFFICE OF THE MUNICIPAL MANAGER  
RISK MANAGEMENT UNIT  
WHISTLE BLOWING POLICY  
2014/2015**

01/7/2014

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## 1. INTRODUCTION

The Municipal Finance Management Act, together with Public Sector Risk Management Framework requires that as part of Blouberg Local Municipality (BLM) risk management strategy, a fraud prevention plan must be developed and implemented. The fraud prevention plan must include a whistle blowing policy.

This is a critical process that must run in tandem with the formal Code of Ethics of BLM. It is one of the key mechanisms of having a structured process in place in implementing the fraud prevention plan and measuring and monitoring adherence thereto.

Employees in both the public and private sector who disclose information of unlawful or corrupt conduct by their employers or fellow employees are protected from occupational detriment by the Protected Disclosure Act No. 26 of 2000.

### 1.1. Blouberg Local Municipality recognises the fact that:-

- Criminal and other irregular conduct within Blouberg Local Municipality is detrimental to good, effective, accountable and transparent governance within BLM and can endanger the economic stability of the organization and have the potential to cause social damage;
- There is a need for procedures in terms of which employees may, without fear of reprisals, disclose information relating to suspected or alleged criminal or other irregular conduct affecting them and/ or the organization;
- Every employee has a responsibility to disclose criminal and any other irregular conduct in the workplace; and
- The employer has a responsibility to take all necessary steps to ensure that employees who disclose such information are protected from any reprisals as a result of such disclosure.

## 2. OBJECTIVES OF THE POLICY

### 2.1. The Protected Disclosures Act came into effect on 16 February 2001. In order to remain in compliance with the Act, Blouberg Local Municipality will:

- Strive to create a culture which will facilitate the disclosure of information by employees relating to criminal and other irregular conduct in the workplace in a responsible manner by providing clear guidelines for the disclosure of such information and protection against reprisals as a result of such disclosure; and
- Promote the eradication of criminal and other irregular conduct within Blouberg Local Municipality.

### 2.2. The policy is intended to encourage and enable staff to raise concerns within Blouberg Local Municipality rather than overlooking a problem or blowing the whistle to inappropriate channels.

### 2.3. Furthermore the policy aims to:

- Provide avenues for staff to raise concerns and receive feedback on any action taken;
- Inform staff on how to take the matter further if they are dissatisfied with the response; and

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- Reassure staff that they will be protected from reprisals or victimisation for whistle blowing in good faith.

### 3. SCOPE OF THE POLICY

3.1. There are existing grievance procedures in place to enable employees of Blouberg Local Municipality to raise grievances relating to their employment. This policy is intended to cover concerns that fall outside the scope of grievance procedures. These concerns as reflected in the Act, are the following:

- a) That a criminal offence has been committed, is being committed or is likely to be committed;
- b) That a person has failed, is failing or is likely to fail to comply with any legal obligation to which that person is subject;
- c) That a miscarriage of justice has occurred, is occurring or is likely to occur;
- d) That the health or safety of an individual has been, or is being or is likely to be endangered;
- e) That the environment has been, is being or is likely to be damaged;
- f) Unfair discrimination as contemplated in the Promotion of Equality and Prevention of Unfair Discrimination Act (PEPUDA) No.4 of 2000
- g) That any matter referred to in paragraphs (a) to (f) has been is being or is likely to be deliberately concealed.

### 4. THE POLICY

#### PROTECTED DISCLOSURES ACT

4.1. Section 2 of The Protected Disclosures Act clearly defines the "Objectives of the Act" as follows:

- To protect an employee from being subjected to an *occupational detriment* on account of having made a protected disclosure;
- To provide for remedies in connection with any occupational detriment suffered on account of having made a protected disclosure; and
- To provide for procedures in terms of which an employee can, in a responsible manner, disclose information regarding improprieties by his or her colleagues, other stakeholders and employer.

4.2. This policy is developed based on the principle objects of The Protected Disclosures Act, which encourages employees to disclose any acts of misconduct without fear of any recriminations or reprisals.

#### HARASSMENT OR VICTIMISATION

4.3. BLM acknowledges the fact that the decision to report a concern can be a difficult one to make, not least because of fear of reprisals from those responsible for the irregularity.

BLM will not tolerate harassment or victimisation and will take action to protect employees when they raise a concern in good faith. Any act of harassment or victimisation should be reported to the Accounting Officer. This does not mean that if an employee is already the

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subject of disciplinary or other action, that action will be halted as a result of their whistle blowing.

## **CONFIDENTIALITY**

- 4.4. BLM will do its best to protect an individual's identity when he/ she raise a concern and do not want their identity to be disclosed. It must be appreciated, however, that the investigation process may reveal the source of the information and a statement by the employee may be required as part of the evidence.

## **ANONYMOUS ALLEGATIONS**

- 4.5. BLM encourages employees to report all incidents of fraud and corruption or any other dishonest activities of a similar nature to the office of Accounting Officer and Internal Audit or the Tip Off anonymous hotline at:

- Toll free Hotline 0800 20 50 53
- Email: [cdm@tip-offs.com](mailto:cdm@tip-offs.com)
- Post: KZN 138, Umhlanga Rocks, 4320
- Fax 0800 00 77 88

BLM encourages employees to put their names to the allegations. Concerns expressed anonymously are difficult to investigate; nevertheless they will be followed up at the discretion of BLM, in consultation with the Risk Management Unit. This discretion will be applied by taking into account the following:

- Seriousness of the issue raised;
- Credibility of the concern; and
- Likelihood of confirming the allegation.

## **FALSE ALLEGATIONS**

- 4.6. Employees must understand the implications (resources and costs) of undertaking investigations and should therefore guard against making allegations, which are false and made with malicious intent.

## **5. REPORTING OF CONCERNS**

- 5.1. For some minor issues (e.g. personal use of BLM's equipment, etc.) employees should normally raise the concerns with their immediate supervisor/ manager. In general, however, the whistle blowing procedure is expected to be used for potentially more serious and sensitive issues (e.g. Fraud and Corruption).
- 5.2. The first step will be for the employee to approach his/her immediate supervisor/ manager unless he/ she or senior management is the subject of the complaint, in which case the Accounting Officer's office should be informed.
- 5.3. Concerns are better raised in writing. The background and history of the concern, giving names, dates and places where possible should be set out and the reason why the individual is particularly concerned about the situation. Those who are uncomfortable to put their concerns in writing can telephone the BLM tip off anonymous hotline number (0800 20 50 53). The earlier the concern is reported, the easier it is to take action and initiate recovery procedures where necessary.



- 5.4. Employees are not expected to prove the truth of an allegation; they will need to demonstrate to the person contacted that there are sufficient grounds for concern.
- 5.5. Advice and guidance on how matters of concern may be pursued can be obtained from the Risk Management Unit.

## **6. HOW THE COMPLAINT WILL BE DEALT WITH**

- 6.1. The action taken by BLM will depend on the nature of the concern. The matters raised may, among other possible actions:
- be investigated internally;
  - be referred to the SAPS or other relevant law enforcement agency; and/or
  - be referred to the Audit Committee.
- 6.2. In order to protect individuals and BLM, initial enquiries will be made to decide whether an investigation is appropriate, and if so, what form it should take.
- 6.3. Some concerns may be resolved by agreed action without the need for investigation.
- 6.4. BLM will write to complainants who have identified themselves:
- Acknowledging that the concern has been received; and
  - Informing them whether further investigations will take place, and if not, why.
- 6.5. The amount of contact between the body investigating the issue and the person(s) raising the concern will depend on the nature of the matters raised, the potential difficulties involved and the clarity of the information provided. If necessary, further information will be sought from the individual.
- 6.6. BLM accepts that employees need to be assured that the matter has been properly addressed. However, the progression of investigations will be handled in a confidential manner and will not be disclosed or discussed with any person other than those who have a legitimate right to such information. This is important in order to avoid damaging the reputation of suspected persons who are subsequently found innocent of wrongful conduct.

## **7. CREATING AWARENESS**

- 7.1. In order for the policy to be sustainable, it must be supported by a structured education, communication and awareness programme.
- 7.2. It is the responsibility of the Risk Management Unit, all departmental heads and managers to ensure that all employees, are made aware of, and receive appropriate training and education with regard to the whistle blowing policy.

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**8. ADMINISTRATION**

The Risk Management Unit has overall responsibility for the maintenance and operation of this policy and will be supported by the Internal Audit and Human Resources Unit in maintaining a record of concerns raised and the outcomes (but in the form which does not endanger confidentiality).

**9. APPROVAL AND EFFECTIVE DATE OF THE POLICY**

The Whistle Blowing Policy shall come into effect immediately upon approval by the Council of Blouberg Local Municipality.

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**Recommended by the Risk Management Committee:**

**Signature:**




**Date:**

1/7/2014

**Approved by the Accounting Officer:**

**Signature:**

  
01/7/2014

**Date:**